

## Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 SPC-01 INRE-00 PM-03 NEA-06 NSC-10

CIAE-00 NSCE-00 EB-03 RSC-01 DRC-01 /050 W  
----- 072394

P R 241630Z OCT 73

FM AMEMBASSY LUXEMBOURG

TO SECSTATE WASHDC PRIORITY 3623

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY ROME

AMEMBASSY PARIS

USMISSION NATO

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S E C R E T SECTION 1 OF 2 LUXEMBOURG 0750

LIMDIS

C O R R E C T E D C O P Y PARA 1 SUBPARA C

E.O. 11652: GDS

TAGS: PFOR, LU, EC

SUBJ: GOL VIEWS ON CONSULTATIONS BETWEEN THE US AND EC

REF: COPENHAGEN 2610

SUMMARY: ON OCTOBER 23 WE CALLED ON MFA SECRETARY-GENERAL  
PIERRE WURTH WHO ATTENDED THE OCTOBER 18-19 MEETINGS WITH  
AMBASSADOR STOESSEL IN COPENHAGEN AS THE RANKING GOL  
REPRESENTATIVE. WURTH TOLD US THAT HE WAS ENCOURAGED  
BY THE RESULTS OF THAT MEETING AND THE GENERALLY FORTH-  
COMING ATTITUDE SHOWED BY THE FRENCH ESPECIALLY DURING  
INTRA-EC CONSULTATIONS. ON "DETENTE" WURTH QUESTIONED  
HOW FORTHCOMING THE US COULD REALLY BE IN CONSULTING THE  
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EC ON US-USSR RELATIONS AND HE REPEATED HIS VIEW THAT

"DETENTE" SHOULD BE DISCUSSED FIRST AND FOREMOST IN THE NATO DOCUMENT. WURTH SUGGESTED A FURTHER MEETING BETWEEN THE EC POLITICAL COMMITTEE AND AMBASSADOR STOESSEL IN COPENHAGEN ON NOVEMBER 14-15 AND HE EXPLAINED WHY THE ECONOMIC PORTIONS OF THE EC DRAFT HAD BEEN DELAYED BUT WOULD BE READY SHORTLY. FOR THE FUTURE, WURTH MENTIONED THAT IT MIGHT BE POSSIBLE FOR THE EC POLITICAL COMMITTEE TO MEET INFORMALLY WITH AMBASSADOR STOESSEL WHENEVER A MATTER OF MUTUAL INTEREST NEEDED TO BE DISCUSSED BETWEEN THE US AND EC. END SUMMARY.

1. OCTOBER 18-19 MEETING IN COPENHAGEN

WURTH CONFIRMED OTHER REPORTS THAT THE TONE AND SPIRIT OF THE OCTOBER 18-19 MEETINGS WERE EXCELLENT. HE SAID THAT HE WAS OPTIMISTIC THAT A US-EC DOCUMENT COULD BE PRODUCED IN TIME FOR A VISIT BY PRESIDENT NIXON TO EUROPE. FOLLOWING ARE WURTH'S SPECIFIC COMMENTS ON COPENHAGEN MEETING:

A. WURTH OBSERVED THAT THE FRENCH ROLE MAY HAVE SEEMED TO THE US AS DOMINANT ON THE EC SIDE BUT THAT THE FRENCH ONLY EXPRESSED COMMON POSITIONS. IN CONSULTATIONS AMONG THE NINE BEFORE THE OCTOBER 18-19 MEETINGS, WURTH SAID THAT THE FRENCH WERE OFTEN FORCED INTO A MORE ACCOMMODATING POSITION. AS AN EXAMPLE HE CITED FIRM FRENCH OPPOSITION TO ANY REFERENCE TO EITHER "PARTNERSHIP" OR "PARTNERS" IN THE TEXT. WHILE THE OTHER EC REPRESENTATIVES AGREED WITH THE FRENCH THAT NO MENTION OF "PARTNERSHIP" SHOULD BE MADE, THEY FAVORED THE USE OF "PARTNERS" OR A CORRESPONDING TERM, AND THE RESULT WAS THE LANGUAGE CONTAINED ON PARA 7 OF THE EC DRAFT (REFTEL.) WURTH COMMENTED THAT THE FRENCH ATTITUDE WAS SHOWING AS MUCH FLEXIBILITY IN THE EC AS IN THE NATO FORUM, WHICH IS ONE REASON HER EC PARTNERS ALLOW PARIS TO EXPRESS THEIR COMMON POSITIONS.

B. ON THE QUESTION OF "DETENTE" WURTH SAID THAT THE EC MEMBERS WERE UNANIMOUS IN THE BELIEF THAT EACH COUNTRY SHOULD REMAIN AUTONOMOUS. WURTH OBSERVED THAT CLOSE COOPERATION BETWEEN THE EC AND US ON "DETENTE" MIGHT NOT BE

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"REALISTIC" IN LIGHT OF CLOSE US-USSR BILATERAL RELATIONS, AND HE QUESTIONED WHETHER THE EC (OR NATO) MEMBER STATES COULD HAVE EXPECTED TO BE FULLY INFORMED WHEN THE US AND THE USSR CONCLUDED AN AGREEMENT ON THE PREVENTION OF NUCLEAR WAR OR, MORE RECENTLY, DECIDED TO COSPONSOR THE MIDDLE EAST RESOLUTION IN THE UNSC. WURTH ADDED THAT HE STILL BELIEVED THAT "DETENTE" IS BETTER HANDLED IN THE NATO DECLARATION, SINCE ALL THE NON-EC MEMBERS OF NATO

CONTINUE TO INSIST THAT THE US-EC DOCUMENT OMIT STRATEGIC CONSIDERATIONS IN GENERAL AND EAST-WEST RELATIONS IN PARTICULAR. HE SAID THAT EVEN THE REFERENCE TO "HARMONY AND CLOSE COOPERATION" BETWEEN THE US AND EC IN THE DOMAIN OF EAST-WEST RELATIONS (PARA 15, REFTEL) IS BOUND TO BRING AN OUTCRY FROM THE NON-EC NATO MEMBERS.

C. WURTH THEN RECOUNTED A CONVERSATION HE HAD LAST WEEK WITH THE ROMANIAN VICE FOREIGN MINISTER ON THE CONTRAST BETWEEN US-EC RELATIONS ON THE ONE HAND AND USSR-EASTERN EUROPE RELATIONS ON THE OTHER. WURTH OBSERVED THAT HE WAS DELIGHTED TO BE ABLE TO POINT OUT THAT FULL AND CLOSE CONSULTATIONS ON AN EQUAL BASIS DO TAKE PLACE BETWEEN THE US AND EC WHEN THE ROMANIAN BEMOANED THE FACT THAT COMECON "ONLY MET WHEN THE USSR HAS SOME NEW ORDERS FOR US". WURTH REITERATED THAT THIS IMAGE OF FREE AND EQUAL ASSOCIATION WAS AN IMPORTANT ONE FOR THE EC AND US TO PRESERVE.

D. WURTH PERSONALLY SUGGESTED THAT THE NEXT MEETING BETWEEN AMBASSADOR STOESEL AND THE EC POLITICAL COMMITTEE TAKE PLACE IN COPENHAGEN ON NOVEMBER 14 AND 15 AFTER THE EC POLITICAL DIRECTORS HAVE THEIR SCHEDULED MEETING THERE ON NOVEMBER 12 AND 13. IN ORDER TO EXPEDITE THE CONSULTATIONS ON THE EC-US DRAFT, WURTH SAID THAT IT WOULD BE HELPFUL FOR ALL EC MEMBERS TO HAVE THE LATEST US COMMENTS ON THE EC'S REVISED DRAFT AS EARLY AS POSSIBLE. WURTH SUGGESTED THAT THE US TRANSMIT ITS COUNTERPROPOSALS THROUGH EC POLITICAL COMMITTEE PRESIDENT OLDENBURG WITH THE UNDERSTANDING THAT EACH EC MEMBER WOULD RECEIVE A COPY OF OUR OBSERVATIONS.

E. IN RESPONSE TO OUR QUESTIONS, WURTH ADMITTED THAT  
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THE EC PERMANENT REPRESENTATIVES HAD BEEN BOGGED DOWN IN THE PREPARATION OF THE ECONOMIC PORTIONS OF THE EC-US TEXT. HE ATTRIBUTED THIS TARDINESS TO "PERSONALITY CLASHES" (NOT OTHERWISE IDENTIFIED) BETWEEN TWO OF THE PERMANENT REPRESENTATIVES AND TO DELAYS IN RECEIVING GUIDANCE FROM THE STEERING COMMITTEE (I.E., THE EC POLITICAL COMMITTEE) ON THE FRAMEWORK AND GENERAL PRINCIPLES OF THE US-EC DOCUMENT. NOW THAT THE EC AND US HAVE MADE PROGRESS ON THE DRAFT, WURTH SAID THAT THE ECONOMIC PORTIONS COULD MOVE AHEAD QUICKLY ALTHOUGH IT MIGHT BE DIFFICULT TO HAVE AN EC APPROVED DRAFT BEFORE NOVEMBER 10. IF THE US PRESSES FOR THE DRAFT ON AN EARLIER DATE, CITING THE POSSIBILITY OF A PRESIDENTIAL TRIP THIS YEAR, WURTH SAID THAT THE PERMANENT REPRESENTATIVES MIGHT BE PREVAILED UPON TO ACCELERATE THE PACE OF THEIR WORK.

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ACTION EUR-10

INFO OCT-01 ISO-00 SS-14 SPC-01 INRE-00 PM-03 NEA-06 NSC-10

CIAE-00 EB-03 RSC-01 EURE-00 DRC-01 /050 W

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P R 241630Z OCT 73

FM AMEMBASSY LUXEMBOURG

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F. WURTH COMMENTED THAT THE US SHOULD NOT BE UNHAPPY AT THE PROSPECT OF HAVING TWO DOCUMENTS DEFINING OUR RELATIONS WITH WESTERN EUROPE RATHER THAN THE SINGLE DECLARATION WE HAD ORIGINALLY PROPOSED. IN HIS OPINION ALL THE MAIN POINTS COVERED IN THE ORIGINAL US SUBMISSION WILL BE TOUCHED ON IN EITHER THE EC-US OR NATO DOCUMENTS. WURTH ADDED THAT IT WILL BE POSSIBLE TO PUT "MUCH MORE MEAT" INTO TWO DOCUMENTS THAN IN A SINGLE DECLARATION DESCRIBING BOTH THE EC AND NATO RELATIONSHIPS.

G. ACCORDING TO WURTH THE EC POLITICAL DIRECTORS DISCUSSED AMONG THEMSELVES THE FACT THAT THE USG MIGHT HAVE TO PAY INCREASING ATTENTION TO US CONGRESSIONAL ATTITUDES IN THE REALM OF FOREIGN AFFAIRS. THIS LED WURTH TO OBSERVE THAT THE BEST TIME FOR THE US AND EC TO CONSULT WAS AFTER A DEGREE OF CONSENSUS HAD BEEN REACHED "INTERNALLY" ON BOTH SIDES.

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## 2. US-EC CONSULTATIONS

WURTH AGREED WITH OUT POINT THAT IT WAS SOMETIMES DIFFICULT FOR THE US TO DECIDE HOW BEST TO TRANSMIT OUR VIEWS TO THE EC SINCE THERE WAS RESISTANCE, ESPECIALLY FROM THE FRENCH, TO ANY INSTITUTIONALIZING OF CONTACTS BETWEEN THE US AND EC. WURTH OBSERVED THAT HE BELIEVED THAT THE FRENCH WOULD BE LESS SUSPICIOUS OF EC-US CONTACTS AFTER WORK HAD BEEN COMPLETED ON THE EC-US AND NATO DOCUMENTS AND AFTER THE PRESIDENT'S VISIT TO WESTERN EUROPE. PARIS WAS CERTAIN TO BE REASSURED BY THE DEGREE OF EC SOLIDARITY SHOWN IN THE PREPARATIONS FOR THE PRESIDENT'S VISIT AND WURTH SAID THAT HE COULD IMAGINE PARIS AGREEING TO AN INFORMAL ARRANGEMENT WHEREBY THE EC POLITICAL COMMITTEE AND AMBASSADOR STOESSEL WOULD MEET ON AN AD HOC BASIS WHENEVER ONE PARTY OR THE OTHER DECIDED THAT SUCH A MEETING MIGHT BE USEFUL. IF, AS WURTH EXPECTS, THE EC-US CONSULTATIONS GO WELL OVER THE NEXT SEVERAL WEEKS, AND THE NINE ARE ASSURED THAT THE US RESPECTS THEIR DESIRE FOR COORDINATION OF POLICY BEFORE CONSULTATION WITH THE US, THEN THE PC-STOESSEL FORUM COULD BE USED AGAIN TO DISCUSS MATTERS OF JOINT INTEREST. HOWEVER, WURTH CAUTIONED THE US TO DELAY SUCH A SUGGESTION UNTIL A SUCCESSFUL PRESIDENTIAL VISIT HAD TAKEN PLACE. HE REITERATED WARNINGS THAT POLITICAL COOPERATION IS STILL "VERY FRAGILE" IN THE EC AND THAT THE US SHOULD GO OUT OF ITS WAY FOR THE MOMENT NOT TO GIVE THE IMPRESSION THAT WE ARE DOING ANYTHING TO DISRUPT THE SLOWLY EMERGING EC POLITICAL PROCESS. FARKAS

NOTE BY OC/T: DISTRIBUTION COORDINATED WITH S/S-O - MR. KURZE.

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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Copy:** SINGLE  
**Draft Date:** 24 OCT 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** cunninfx  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
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**Previous Channel Indicators:**  
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**Previous Handling Restrictions:** LIMDIS  
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**Review Action:** RELEASED, APPROVED  
**Review Authority:** cunninfx  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 18 SEP 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <18-Sep-2001 by smithrj>; APPROVED <03-Oct-2001 by cunninfx>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GOL VIEWS ON CONSULTATIONS BETWEEN THE US AND EC  
**TAGS:** PFOR, LU, EC, EEC  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005